

Temporary Employment Boom in Poland. A Job Quality Quantity Trade-off?

Piotr Lewandowski (IBS, IZA) Marek Góra (SGH, IZA) Maciej Lis (IBS)

Poland has the highest temporary jobs share in the EU. It's still puzzling why

. 1 :

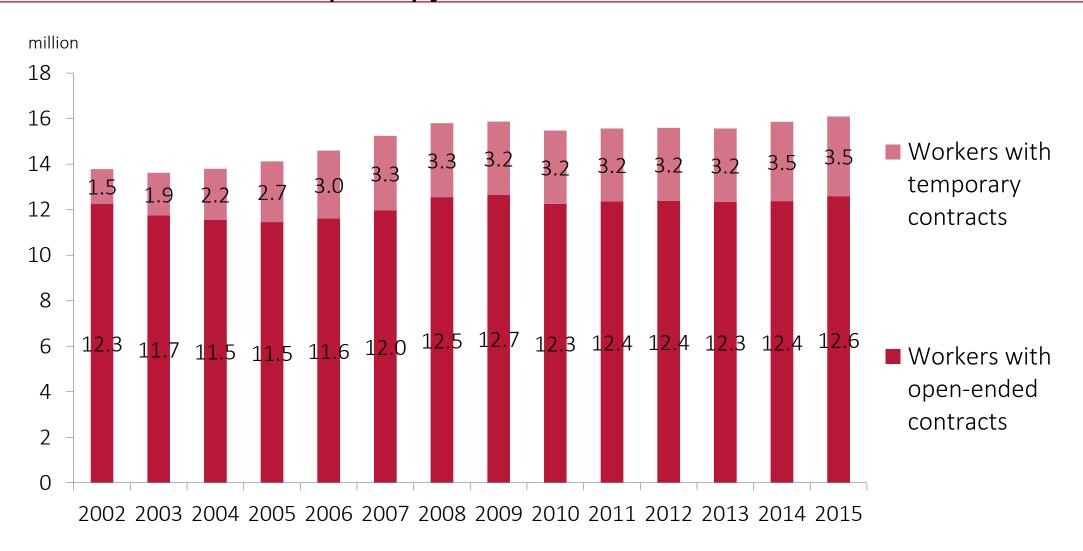
- Temporary employment more than doubled since the recession of early 2000s
- There were no major legal reforms, no Spain-like deregulation
- Quality of jobs replaced unemployment as the main labour issue

This paper analyses

- Temporary jobs from the cost of hiring perspective
- Multidimensional job quality of permanent and temporary workers
- Potential net employment effect of temporary employment boom

86% of the net employment growth in Poland (2002 to 2015) can be attributed to temporary jobs



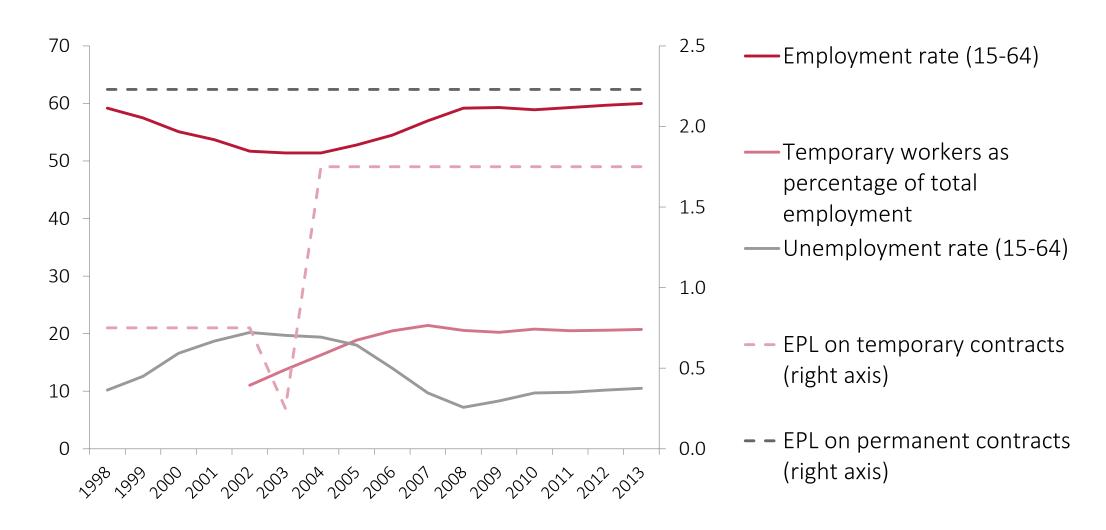


Poland became "the second Spain" in terms of temporary jobs share . |



Poland is no second Spain in terms of EPL - no partial deregulation. High unemployment preceded the temporary jobs boom





Important reasons to use temporary contracts are not accounted for by the EPL



Fixed-term employment contracts are easier to terminate:

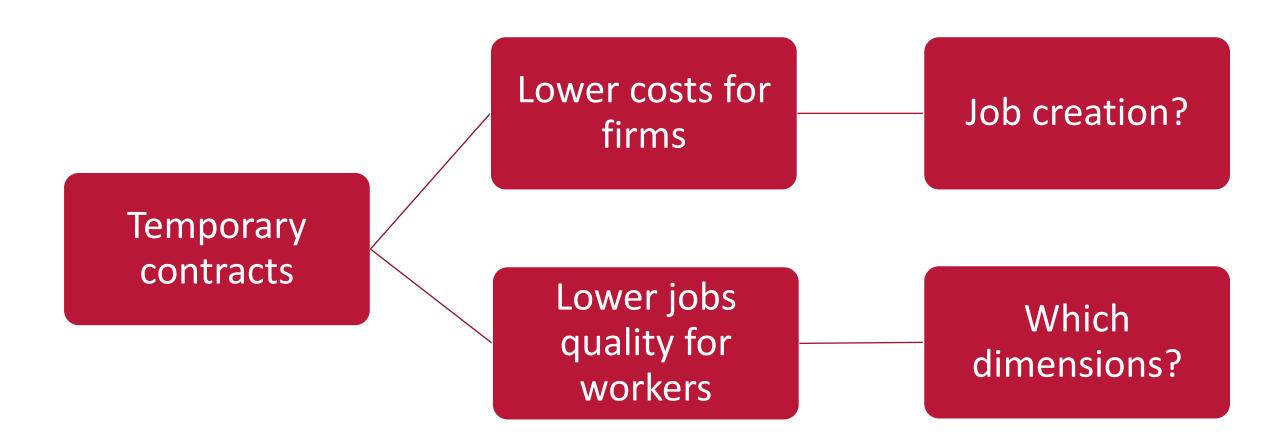
- Notice period of 2 weeks
- No need to give a justified cause

Civil law contracts are barely regulated:

- Even easier termination than FTC
- Lower tax wedge (social security contributions)
- Minimum wage not binding

We aim to quantify the quantity – quality trade-off





We analyse 5 dimensions of job quality

Earnings quality – OECD tercile weighted measure of hourly pay

Labour market security – yearly flows to unemployment

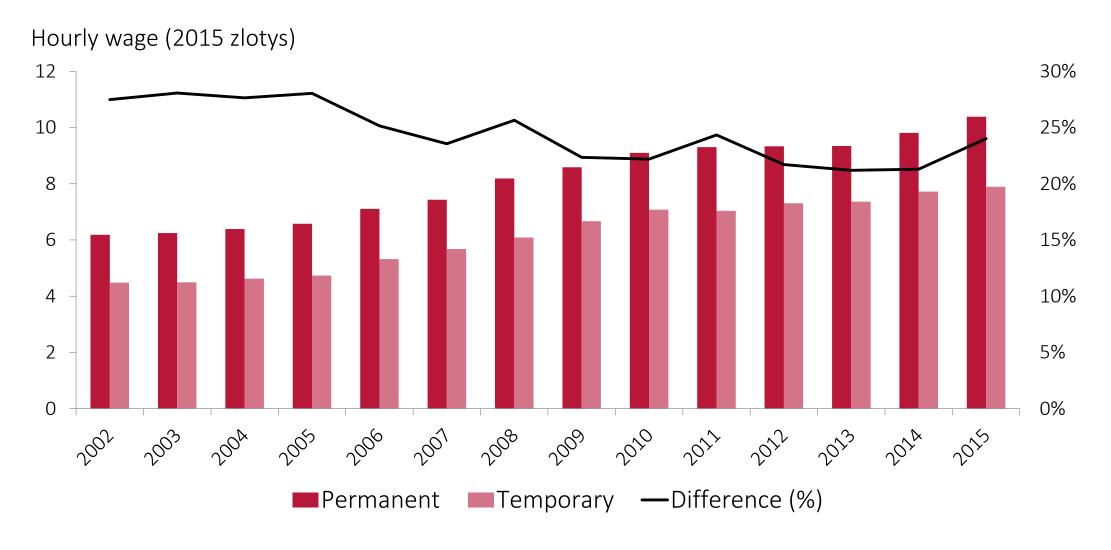
Development opportunities – participation in training

Incidence of long (over 50 hours per week) working hours

Scheduling – a la Eurofound (evening, night, Sat, Sun; 0/50/100)

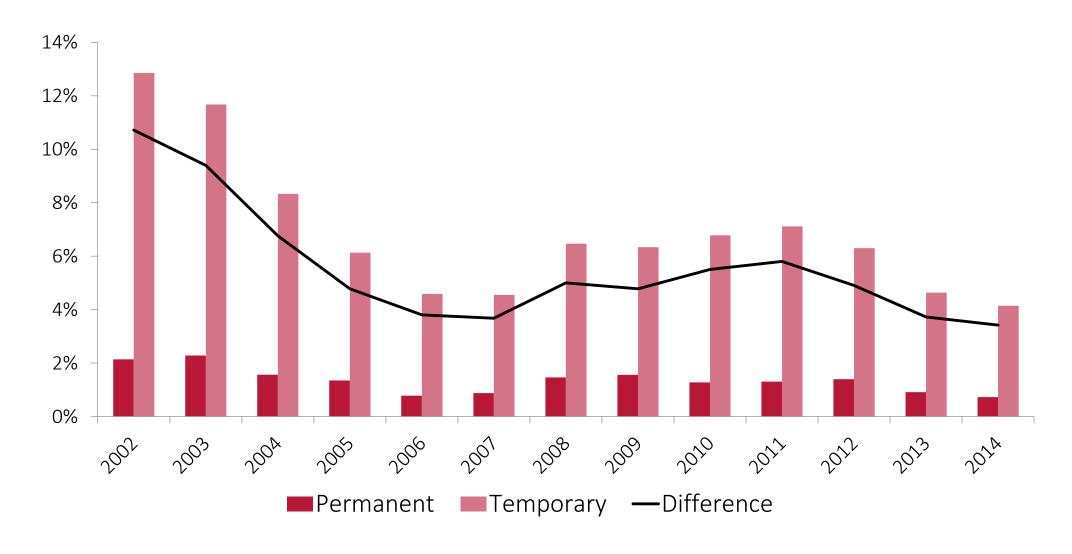
Earnings quality rose and the gap declined, but it is the crucial margin distinguishing both groups





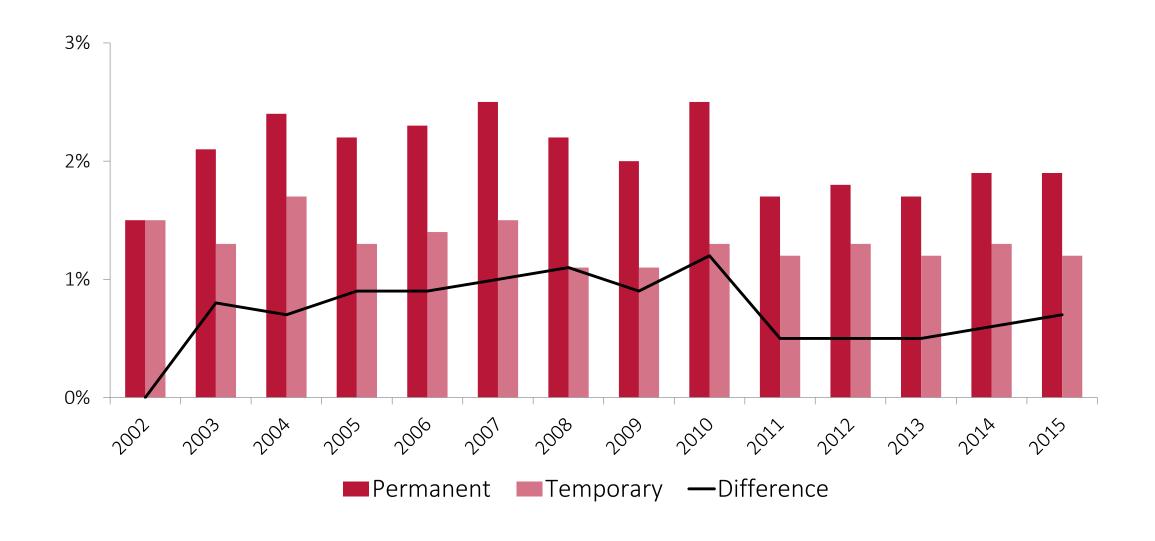
Job security – the gap in flows to unemployment shrank but remained substantial





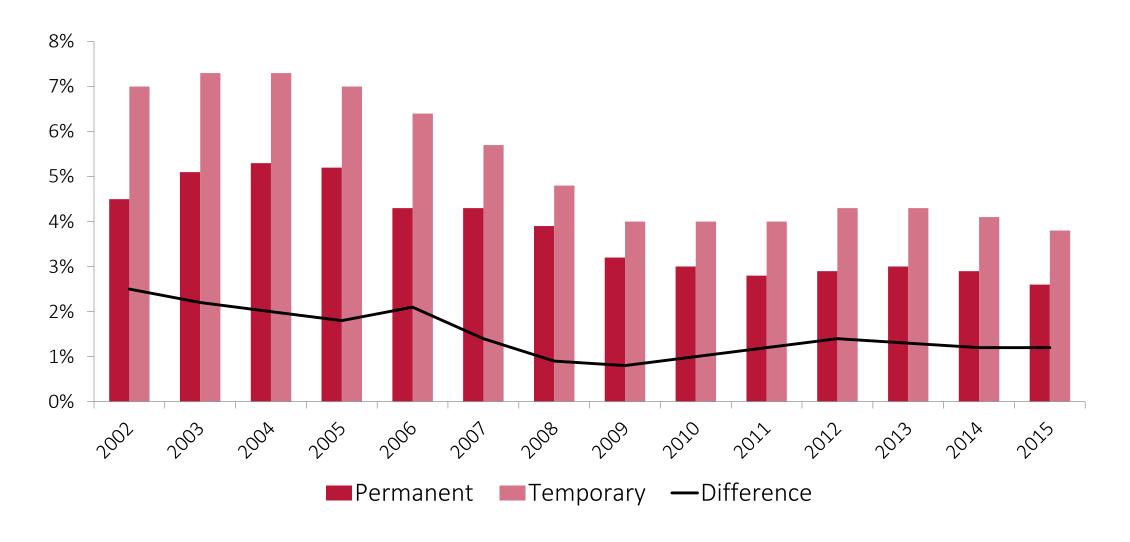
Participation in training – very low for both groups



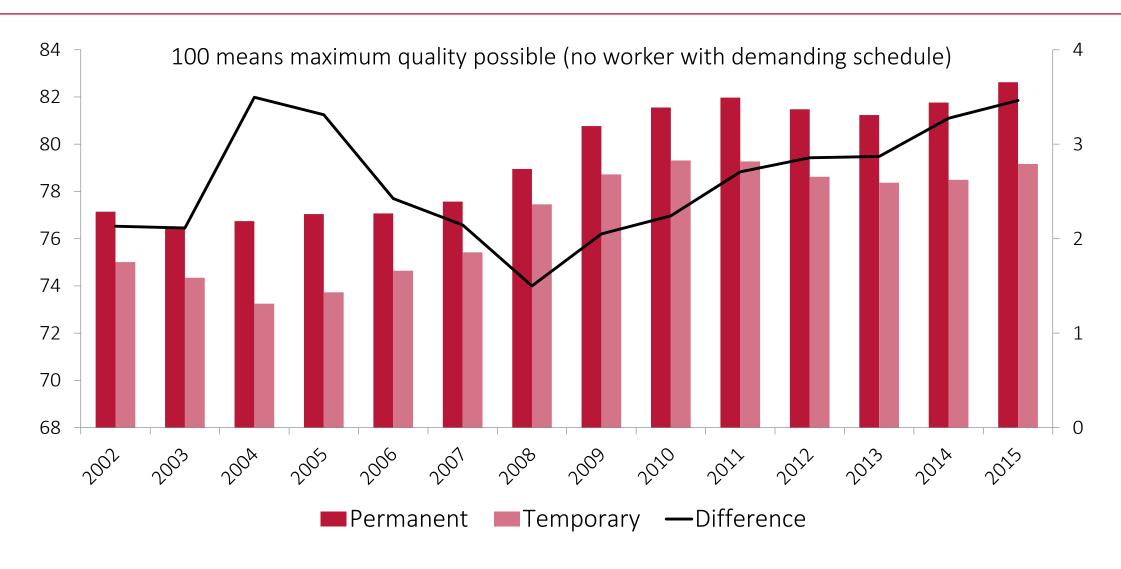


Incidence of long hours (>50 per week) declined for both groups but the gap remained flat after 2008





The quality of scheduling improved but the gap widened since 2008 .



Employment dynamics depends on aggregate demand and the acceptance of temporary contracts

. 1:

Aggregate demand



- Employment↑
- Share of temporary jobs –

Acceptance of temporary contracts



- Employment ↑?
- Share of temporary jobs

Assumptions to identify the potential net employment effect

• The **lower bound** is **0**: lower labour costs reduce total costs (possibly true for the public sector)

- The upper bound identified by assuming that payroll fund remains fixed
 - Net employment growth determined by the difference in labour costs between contracts

- Three sources of labour costs difference between contract types:
 - Net wage penalty (Mincerian regression, ~8.5%)
 - Tax wedge (tax model, 5-18%)
 - Firing costs (0-10%-34.5% of annual wage, Heckman and Pages-Serra, 2000)

Jobs of a given type are a function of aggregate demand (AD) and acceptance of temporary contracts (λ_{prv})

$$T_{prv} = f_T^{prv}(\lambda_{prv}, AD)$$
 (temporary jobs)

$$M_{prv} = f_M^{prv}(\lambda_{prv}, AD)$$
 (permanent jobs)

$$\frac{dT_{prv}}{dt} = \frac{\overbrace{\partial T_{prv}}^{a_T}}{\partial AD} \underbrace{\frac{x}{\partial AD}}_{dt} + \underbrace{\frac{y_T}{\partial T_{prv}}}_{\partial \lambda_{prv}} \underbrace{\frac{d\lambda_{prv}}{dt}}_{dt} = a_T x + y_T \frac{d\lambda_{prv}}{dt}$$

$$\frac{dM_{prv}}{dt} = \frac{\partial M_{prv}}{\partial AD} \frac{\partial M_{prv}}{\partial t} + \frac{\partial M_{prv}}{\partial \lambda_{prv}} \frac{d\lambda_{prv}}{\partial t} = a_M x + y_M \frac{d\lambda_{prv}}{\partial t}$$

Net employment effect doesn't depend on the functional form of temporary contract acceptance, just on the cost difference



$$y_T = -\frac{LC_M}{LC_T} y_M$$
 (relative cost drives demand)

$$a_T = 1 - a_M = \frac{T_{prv}}{T_{prv} + M_{prv}}$$
 (initial temporary share gives neutral AD effect)

Net employment effect is:

$$\begin{split} &\frac{d\hat{E}_{prv}}{dt} = y_T \frac{d\lambda_{prv}}{dt} + y_M \frac{d\lambda_{prv}}{dt} = \left(1 - \frac{LC_M}{LC_T}\right) y_M \frac{d\lambda_{prv}}{dt} = \\ &= \left(1 - \frac{LC_M}{LC_T}\right) \left(\frac{dM_{prv}}{dt} - a_M \frac{dAD}{dt}\right) \end{split}$$

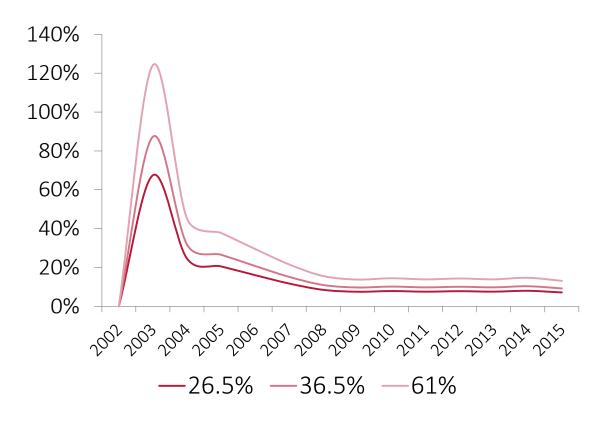
Net private sector job creation due to temporary jobs boom: upper bound amounts to 7-13% of recorded employment growth







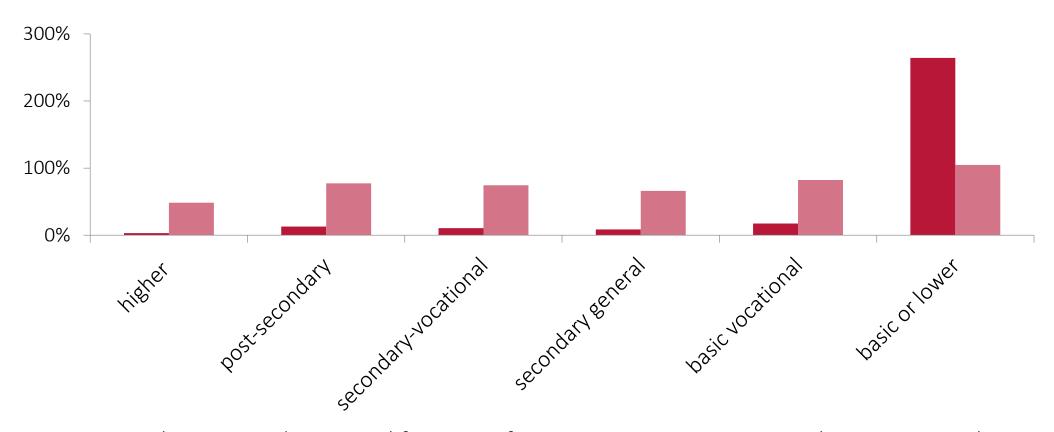
Relative to total employment change



Low (26.5%), medium (36.5%) and high (61%) cost difference scenarios

Employment net effect concentrated in groups with high unemployment risk

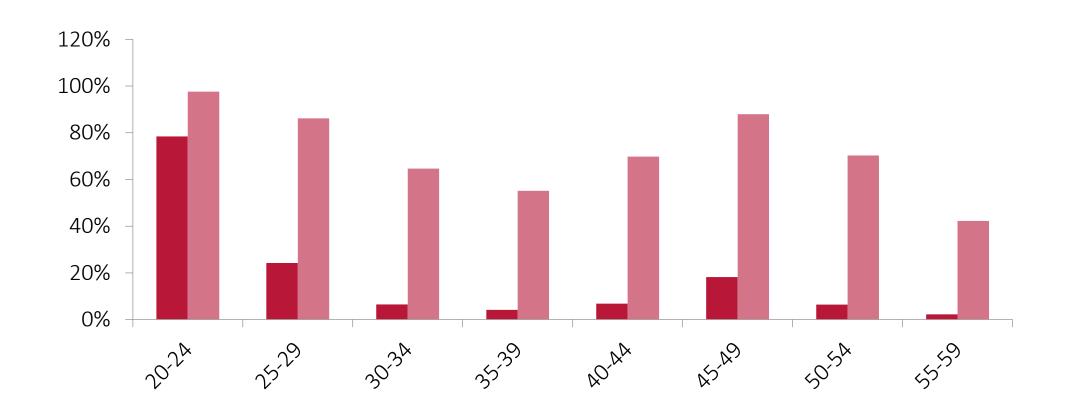




- net job creation due to proliferation of temporary contracts in employment growth
- temporary jobs due to proliferation of temporary jobs in all new temporary jobs

... and high labour market flows





- net job creation due to proliferation of temporary contracts in employment growth
- temporary jobs due to proliferation of temporary jobs in all new temporary jobs

The growth of temporary contracts in Poland involved a moderate job quality and job quantity trade-off

. 1 :

- Temporary contracts grew in Poland without a change in regulation
- Easier firing and lower tax wedge -> incentives to use them
- Earnings, job security and scheduling most important margins of job quality penalty for temporary workers
- Job creation related to lower cost of temporary contracts
 no more than 7-13% of employment growth between 2002 and 2015



Thanks for listening Piotr Lewandowski

piotr.lewandowski@ibs.org.pl

www.ibs.org.pl

@ibs_warsaw

