## Welfare policy and beyond

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#### Outline

 Question: How to rethink welfare policy in terms of promoting social welfare in general terms?

- 1. Context
- 2. Measurement of social welfare
- 3. Policy and institutional options
- 4. Systemic questions

## Context

- 1. Facts
- 2. Values

- Societal angst
  - Low trust in institutions
    - Eurobarometer: political parties/national government/national parliament/social media/big companies/press/trade unions/EU/public administration/regional or local public authorities/TV/UN
  - Inequalities and stagnating living standards
  - Identity movements, anti-liberalism

## Survey USA 2017 (1041 respondents)

Which of the following sentences better defines the word "democracy"?		
Everyone participates in the decisions	47%	
The leaders are chosen in free elections	49%	
Don't know	4%	

Should one seek to have:	Yes	Maybe	No
"Democratic families"	36%	35%	29%
"Democratic schools"	33%	35%	32%
"Democratic army"	24%	32%	44%
"Democratic companies"	37%	38%	25%
"Democratic government"	62%	25%	13%
"Democratic church"	28%	36%	36%

Distribution of power between:	Actual shares (average among respondents)	Ideal shares (average)
Politicians	48	36
Lobbies and special interests	35	20
Ordinary citizens	17	44

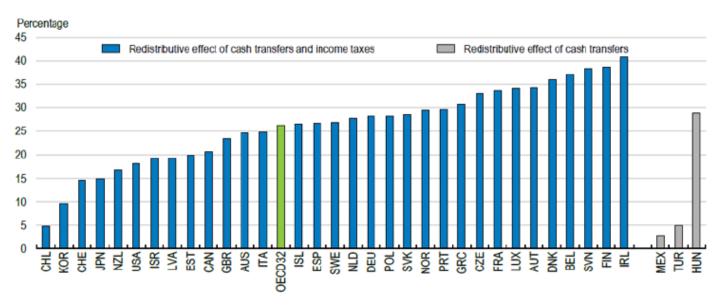
Source: IPSP
The Conversation

- Globalization
  - Control loss (econ + pol) but national variations are still possible

Figure 2: Percentage of reduction of the Gini coefficient

Working-age population, 2014 or latest available year

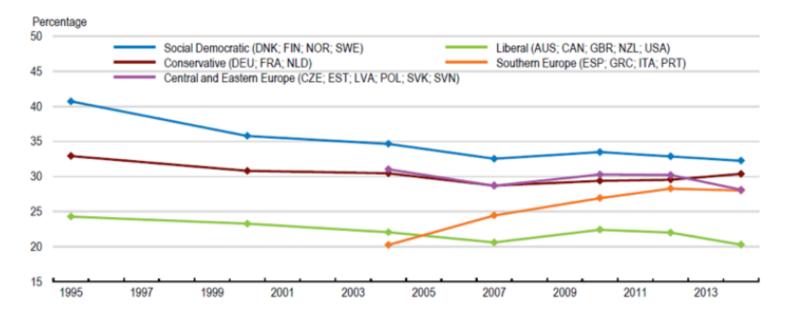
A. Redistribution



Source: Causa and Hermansen (2017).

- Globalization
  - Stress on redistribution (mobile factors)

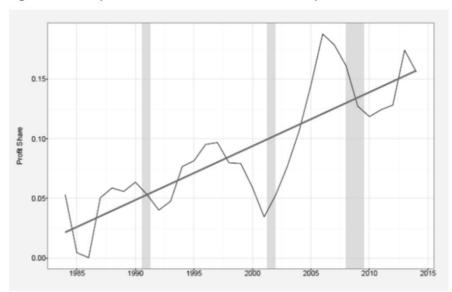
Figure 10: Average redistribution trend by welfare model, working-age population



Source: Causa and Hermansen (2017).

- Globalization
  - Labor market disruptions
  - Market concentration, superstars

Figure 6.2: Pure profit share in the US non-financial corporate sector 1984-2014



Barkai 2015

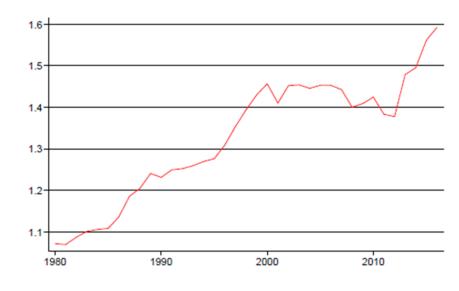


Figure 1: Global Market Power

De Loecker and Eeckhoudt 2018

- Mounting challenges
  - Tech wave
  - Ageing, health costs
  - Public and private debt
  - Migrations
  - Environment

### Context: values

- End of Washington consensus, death of ideologies
- Interest in equality of opportunity, mobility
- Relational egalitarianism, governance
- Beyond GDP, happiness wave

### Measurement of social welfare

- 1. Outcomes vs opportunities
- 2. Social relations
- 3. Happiness vs preference-based indicators

# Measurement: outcomes vs opportunities

- IOp empirical literature (after Roemer): selects variables depicting "circumstances" and examines association with outcomes (parametric or non-parametric)
- Challenges:
  - Not causal
  - Controversial:
    - Contentious set of variables (lower bound?)
    - Dubious morality (criticism by Anderson, Scheffler, Kanbur & Wagstaff, Mounk)

## Measurement: outcomes vs opportunities

#### • Proposal:

- Yes, track association between circumstance variables and outcomes, but consider several subsets of variables (e.g., race, race+gender, race+gender+ parental education): proxy for problematic causal mechanisms
- Estimate max predictive value (method promoted by Brunori et al. SCW 2019 and used in www.equalchances.org) for each sample separately
- Construct measures of IOp that allow for inequality aversion over outcomes (within types)
- Include consideration of measures that are based on the idea of respecting people's values (can incorporate libertarian features)

#### Measurement: social relations

- Existing approaches:
  - Social capital (Putnam, Jackson)
  - Social interactions (Durlauf, Akerlof)
  - Social status (happiness studies)
  - Job quality (demanding, autonomy)
- What is missing is how the quality of social relations (comprehensively measured) affects well-being:
  - How much weight in preferences
  - How constitutive of people they are

#### Measurement: social relations

- Comprehensive measure of the quality of social relations:
  - Individual-centered
  - Covering all spheres of interactions
  - Include power and status
- Weight in preferences: stated preferences?
- Constitutive:
  - Evidence? Health consequences
  - If confirmed, great source of externalities

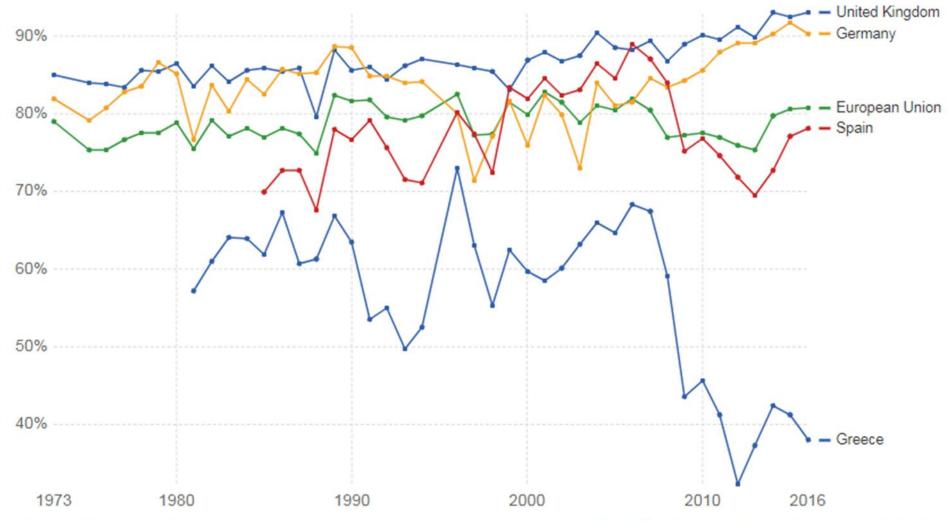
## Measurement: happiness

- Key problems:
  - Comparability
    - Easterlin paradox
    - Latino effect (Marquez-Padilla & Alvarez EBull 2018)
    - Weak correlation with other multidimensional measures (Decancq & Neumann Handbook chapter 2016)
  - Fairness (opportunities, resources, preferences...)
- But not pure noise!
- Should we find ways to clean the data, or improve the questions?

## Share who say they are 'very satisfied' or 'fairly satisfied' with their life The full question asks: "On the whole are you very satisfied, fairly satisfied, not very satisfied or not at all satisfied with the life you



lead?"



Source: Eurobarometer (2017)

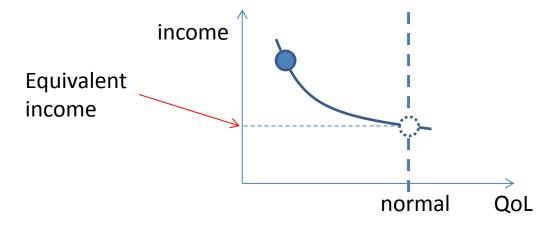
OurWorldInData.org/happiness-and-life-satisfaction/ • CC BY-SA

## Measurement: happiness

- Clean the data:
  - Identify systematic shifts in scale use
  - Also check for differences in understanding
  - This can be done by specific surveys and then applied to data sets
- Improve the questions:
  - Clarity (time frame, scope of question)
  - Scale determination (vignettes?)

## Measurement: happiness

- The fairness challenge (Decancq et al. 2015):
  - Suppose Pareto
  - And comparison by income when other dimensions are at "normal" level
  - Then equivalent income is the correct measure for interpersonal comparisons



## Taking stock

- Uncover and track determinants of outcomes rather than pretend to estimate opportunities
- Invest on the quality of social relations
- Clean or refine SWB
- Invest in fairness and preference-based approaches

### **Policies**

- 1. Rescue the losers
- 2. Prepare the players
- 3. Change the rules of the game

# Policies: Rescue the losers (post-market redistribution)

- Universal programs: better coverage, larger support
- Basic income: =inverting the timing of taxes and subsidies --> more secure
- Respect freedom (low marginal tax rate on low income? Fleurbaey-Maniquet JEL 2018)

# Policies: Prepare the players (pre-market predistribution)

#### Education:

- Select, train and reward teachers at their social value (compare with home care)
- Transition toward lifelong education system due to quick technical change

#### Inheritance:

 (Atkinson) move toward a recipient tax: there is nothing wrong about leaving a large bequest, but it is unfair to receive a large one

# Policies: Changing the rules of the game (in-market predistribution)

- Promote competition
- Promote productivity via minimum wage
- Promote democratic organization (esp. firms)
- Directing technological innovation (slow down? Excessive risk and obsolescence)
- Curb/tax social and environmental externalities
- Tax rents (market power, capital gains, CEO pay, legal and banking services, male bonus)
- Reform electoral system and consultation procedures (funding, lobbying, media, voting rules)

## Impacts on well-being indicators

- Break problematic associations with race, gender, parental wealth/education/ occupation
- Improve quality of social relations, both at home, in neighborhoods, and at work
- Enhance subjective well-being
- Reduce inequalities in equivalent income
- Restore trust in institutions, increase control

## Systemic questions

- 1. Scandinavian model revisited
- 2. Capitalism ended?
- 3. Globalization barrier?

#### All in Scandinavia?

- Scandinavian model:
  - central bargaining
  - wage compression
  - universal programs
  - flexicurity
- What about a decentralized social-democratic model:
  - decentralized bargaining (democratic organizations)
  - minimum wage
  - universal programs
  - flexicurity

## The end of capitalism?

- Market economy: curb commodification
- Finance: tame rent-seeking
- Labor subordination: real bone of contention
  - Anachronism in the democratic age
  - Associated with cost-externalizing model
  - Associated with treatment of labor as cost
  - Linked with low trust and low productivity
  - Unavoidable without regulation (democracy is a public good, labor contract is like vote selling)
- Production partnerships would be very different and not so different

### Globalization barrier?

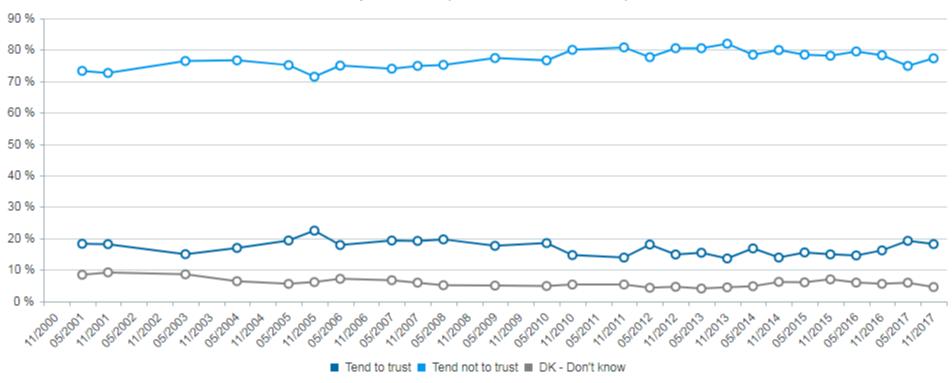
- Pressure on redistribution
  - Fight tax evasion
  - CEOs? Democratic institutions attract better leaders
- Pressure on capital control
  - Scandinavia partly debunks that
  - Basic condition is to provide good returns
  - Democratic firms, even more than family firms, are immune to LBOs

### References

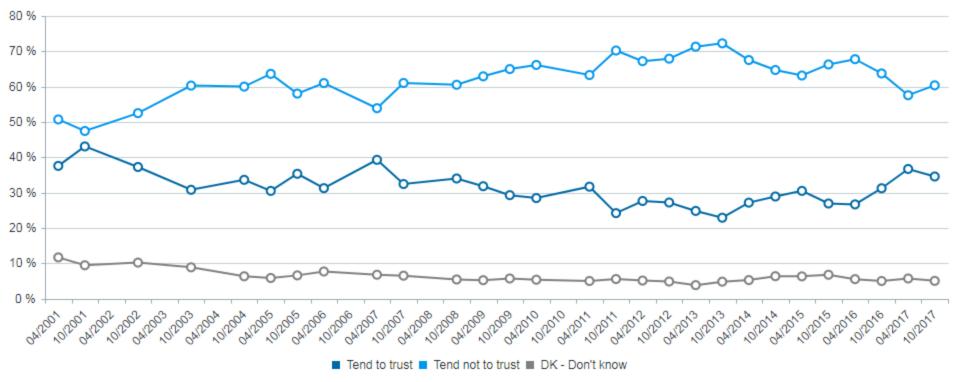
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## Appendix

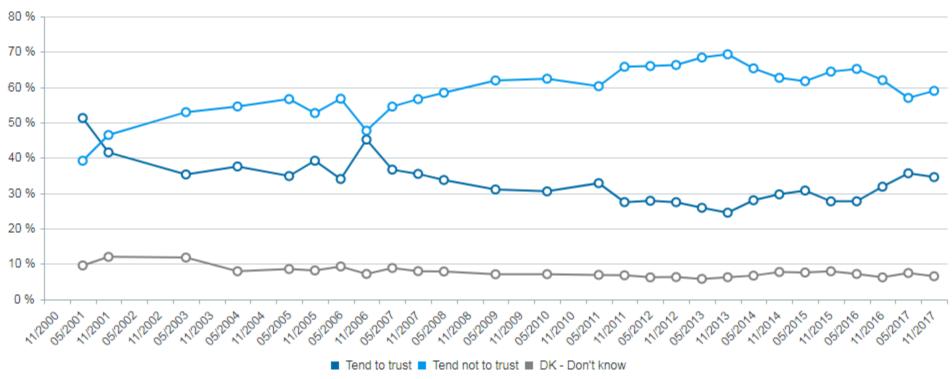
Political parties European Union (from 11/2000 to 03/2018)



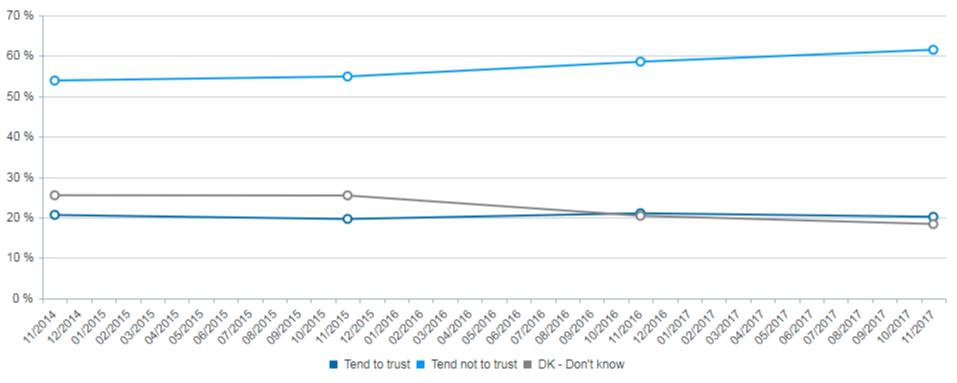
The (NATIONALITY) government European Union (from 04/2001 to 03/2018)



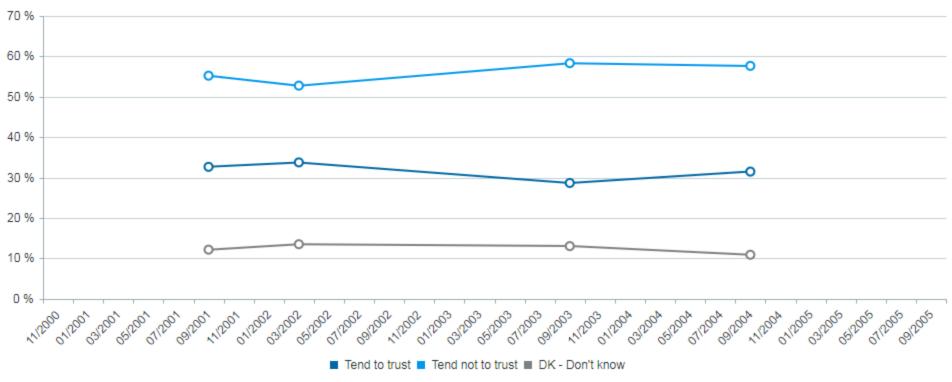
The (NATIONALITY) Parliament European Union (from 11/2000 to 03/2018)



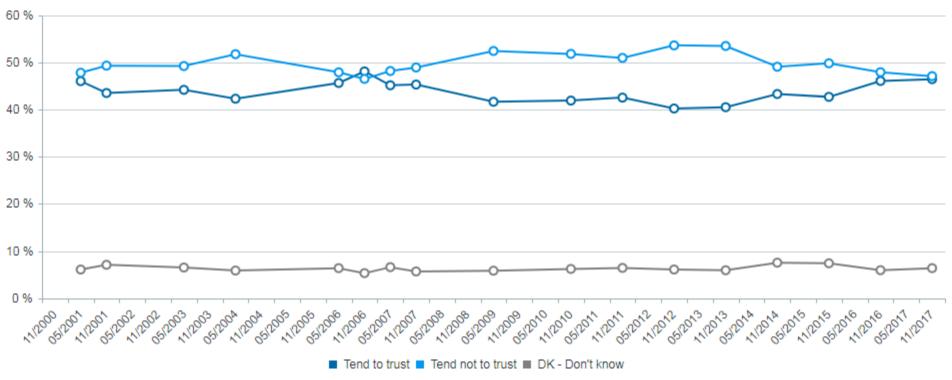
Online social networks European Union (from 11/2014 to 11/2017)



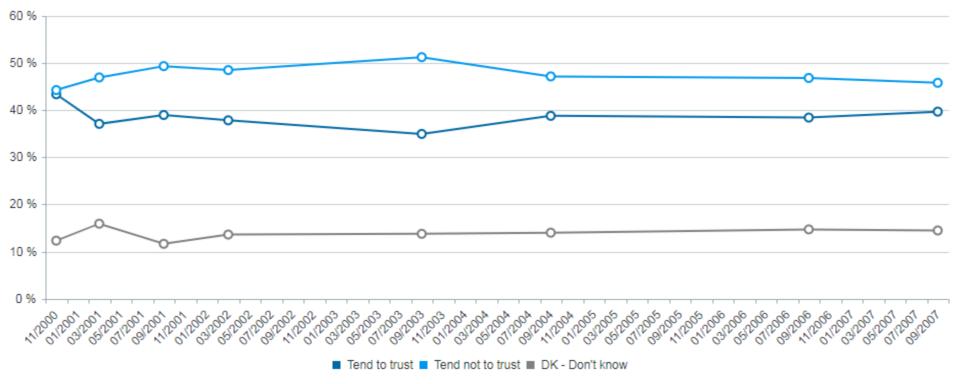
Big companies European Union (from 11/2000 to 10/2005)



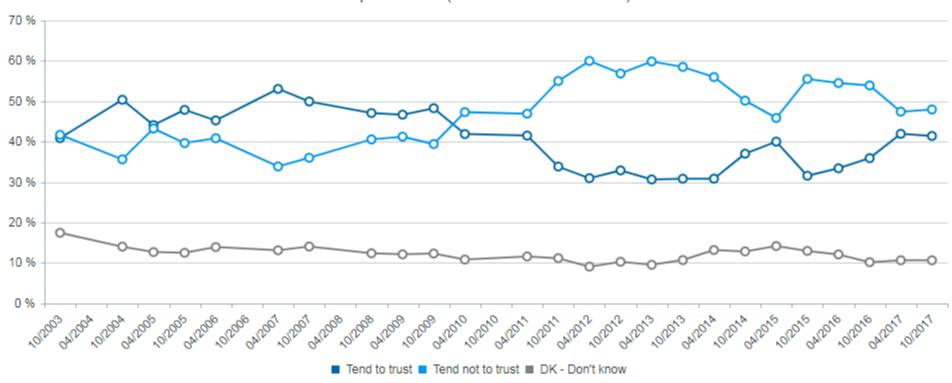
The press European Union (from 11/2000 to 11/2017)



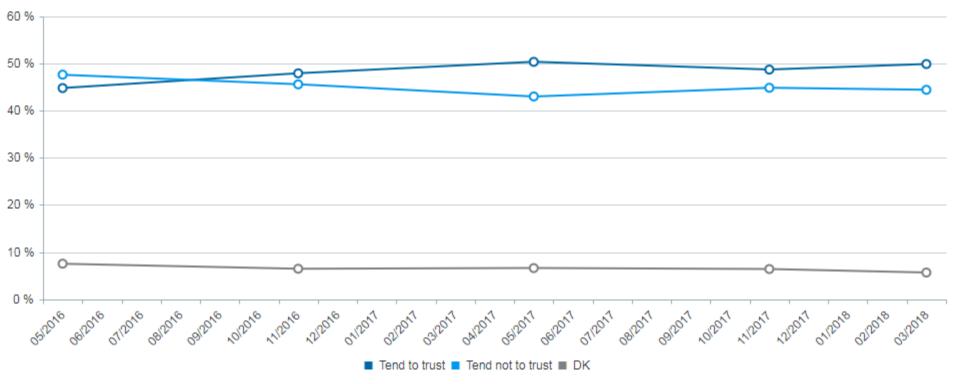
Trade Unions European Union (from 11/2000 to 09/2007)



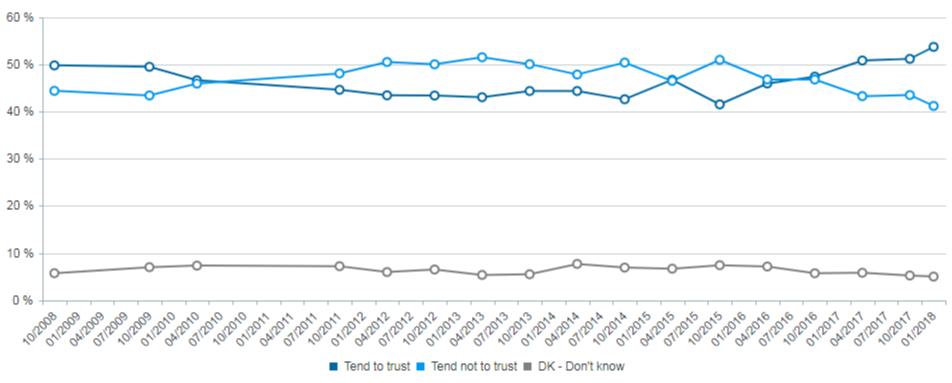
The European Union European Union (from 10/2003 to 03/2018)



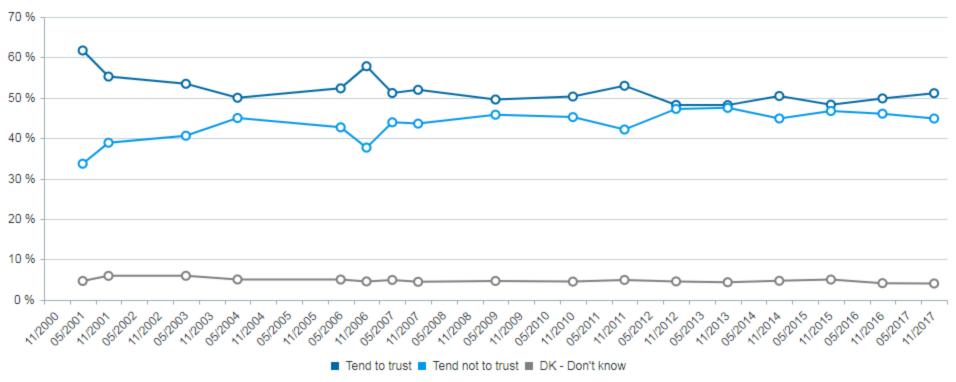
Public administration in (OUR COUNTRY) European Union (from 05/2016 to 03/2018)



Regional or local public authorities European Union (from 10/2008 to 03/2018)



Television European Union (from 11/2000 to 11/2017)



The United Nations European Union (from 11/2000 to 03/2018)

